OA-121 Detroit Lakes

BEFORE THE MUNICIPAL BOARD

OF THE STATE OF MINNESOTA

Gerald J. Isaacs	Chairman
Robert W. Johnson	Vice Chairman
Thomas J. Simmons	Member
C. A. Boyer	Ex-Officio Member
Cecil Bergquist	Ex-Officio Member

IN THE MATTER OF THE ORDERLY) ANNEXATION OF CERTAIN LAND TO) THE CITY OF DETROIT LAKES)

<u>FINDINGS OF FACT,</u> <u>CONCLUSIONS OF LAW,</u> <u>AND ORDER</u>

The above-entitled matter came on for hearing before the Minnesota Municipal Board pursuant to Minnesota Statutes 414, as amended, on December 8, 1977, at Detroit Lakes, Minnesota. The hearing was conducted by Thomas J. Simmons pursuant to Minnesota Statutes 414.01, Subd. 12. Also in attendance were County Commissioners C. A. Boyer and Cecil Bergquist, ex-officio members of the Board. The City of Detroit Lakes appeared by and through William Briggs, Lakeview Township appeared by and through Lynn Hummel, and petitioners appeared pro se. Testimony was heard, and records and exhibits were received.

After due and careful consideration of all evidence, together with all records, files and proceedings, the Minnesota Municipal Board hereby makes and files the following Findings of Fact, Conclusions of Law and Order.

FINDINGS OF FACT

1. That an area was designated for orderly annexation by the Minnesota Municipal Board Order dated October 20, 1977.

2. The Municipal Board, on October 6, 1977, moved to consider annexation of certain properties within the orderly annexation area. The description of the territory subject to annexation is as follows:

Beginning at the point of intersection of C.S.A.H. #22 and the North line of the NE $\frac{1}{4}$ of Section 9, Township 138 North, Range 41 West; thence South along the centerline of C.S.A.H. #22 to its point of intersection with the centerline of County Highway No. 24; thence Easterly along the centerline of County Highway No. 24 to its point of intersection with the East line of the NE $\frac{1}{4}$ of Section 9, Township 138 North, Range 41 West; thence South along the East line of said Section 9 to the Southeast corner of NE $\frac{1}{4}$ said Section 9, also the Southwest corner of the NW $\frac{1}{4}$ of Section 10, Township 138 North, Range 41 West; thence East along the South line of the NW $\frac{1}{4}$ of said Section 10, Township 138 North, Range 41 West to the Southeast corner of the SW $\frac{1}{4}$ of the NW $\frac{1}{4}$ of Said Section 10; thence North to the NE corner of the SW $\frac{1}{4}$ of the NW $\frac{1}{4}$ of Said Section 10; thence West along the North line of the SW $\frac{1}{4}$ of the NW $\frac{1}{4}$ of said Section 10; thence to a point of intersection with the centerline of County Highway No. 114; thence Northeasterly along the centerline of County Highway No. 114 to the point of intersection with the North line of the NW¼ of Section 10, Township 138 North, Range 41 West; thence East along the North line of the NW¼ of said Section 10 and the North line of the NE¼ of Section 10, Township 138 North, Range 41 West to its point of intersection with Lot 23 of City View Beach; thence North along the West line of said Lot 23 to its Northwest corner; thence Easterly along the North line of Lot 23, City View Beach, to its point of intersection with the shoreline of Detroit Lake; thence Westerly along the Shoreline of Detroit Lake to its point of intersection with the North line of the NE¼ of Section 9, Township 138 North, Range 41 West; and thence West along the North line of the NE¼ of said Section 9, Township 138 North, Range 41 West to the centerline of C.S.A.H. #22 and the point of beginning.

The above-described area contains approximately 122 acres.

3. Due, timely and adequate legal notice of the hearing was published, served and filed.

- 4. Geographic Features
 - a. The area subject to annexation is unincorporated and abuts the City of Detroit Lakes.
 - b. The total area of the City of Detroit Lakes is 3.07 square miles. The total area of the territory subject to annexation is 116 acres.
 - c. The degree of contiguity of the boundaries between the annexing municipality and the proposed annexed property is as follows: a small percentage.
 - d. The natural terrain of the area, including general topography, major watersheds, soil conditions, rivers, lakes and major bluffs is as follows: lake shore and hilly terrain with about one-half the area being lowlands.
- 5. Population Data
 - a. The City of Detroit Lakes
 - 1) Past population growth: In 1970 5,797 persons.
 - 2) Present population: 6,725
 - 3) Projected population: 8,000 persons by 1980.
 - b. The area subject to annexation
 - 1) Past population growth: steady growth
 - 2) Present population: 260 persons
 - 3) Projected population: steady growth is likely
- 6. Development Issues
 - a. What, if any, are the comprehensive plans for the development of the property proposed for annexation and/or the annexing

municipality, including development projected by the State Planning Agency. Development has generally been completed and is residential.

- b. What land use controls are presently being employed.
 - 1) In the City of Detroit Lakes:
 - a) Zoning Yes
 - b) Subdivision regulations Yes
 - c) Housing and building codes Yes
 - d) Other Building Inspection
 - 2) In the area to be annexed:
 - a) Zoning Becker County
 - b) Subdivision regulations Becker County
 - c) Housing and building codes Unknown
 - c) Other Shoreland Management Act
- c. Does the City require future growth space? Yes. If so, will the area subject to annexation provide the City of Detroit Lakes with necessary growth space? Yes, some limited growth space, generally off the lake.
- d. The present pattern of physical development is:
 - 1) In the City of Detroit Lakes:
 - a) Residential Considerable building, including apartments.
 - b) Industrial Yes
 - c) Commercial Especially along the highway.
 - d) Institutional Yes
 - 2) In the area subject to annexation:
 - a) Residential Yes, most of the area has year-round or seasonal cabins.
 - b) Industrial No
 - c) Commercial Yes, three resorts and one grocery store.
 - d) Institutional No
- 7. Governmental Services
 - a. Presently, the Township of Lakeview provides the area subject to annexation with the following services:
 - Water No
 Street Improvements No
 - 2) Sewer No 6) Street Maintenance No
 - 3) Fire Protection By
 7) Recreational Unknown
 contract with Detroit Lakes
 - 4) Police Protection County sheriff and a township constable.

-3-

- Presently, the City of Detroit Lakes provides its citizens b. with the following services: 5) Street Improvements - Yes
 - 6) Street Maintenance Yes 2) Sewer - Yes, a tertiary system, the most sophis-ticated in the area. 7) Recreational - Yes
 - 8) Other Electrical, storm sewer. 3) Fire Protection - Yes
 - 4) Police Protection Yes

1) Water - Yes

- Presently, the City of Detroit Lakes provides the area subject с. to annexation with the following services:
 - 5) Street Improvements No 1) Water - No
 - 6) Street Maintenance No 2) Sewer - No
 - 3) Fire Protection Yes, 7) Recreational - Unknown by contract with the township.
 - 4) Police Protection No 8) Other - Electrical
- Plans to extend municipal services to the area subject to d. annexation include the following: Although there are no specific plans to extend services, Detroit Lakes has clearly demonstrated a capability and willingness to extend services.
- There are existing or potential pollution problems which are: е. The water supply and the lake are being polluted by septic tanks, many of which are, by modern standards, substandard and/or placed on substandard locations. The following additional services will help resolve this situation: community sewer and water, now available through the City of Detroit The township may or may not have sewer capacity within Lakes. two years and will not have water available.
- The City of Detroit Lakes is capable of and it is practif. cal for it to provide to the area proposed for annexation the listed municipal services within the next three years.
- Fiscal Data 8.
 - In the City of Detroit Lakes, the assessed valuation trend is a. upward (about 17.5 million as of 1976), the mill rate trend is relatively stable (18.72 mills as of 1976), and the present bonded indebtedness as of 1976 is \$1,000,074.75.
 - b. In the area subject to orderly annexation, the assessed valuation as of 1976 is about \$475,000 (the township's entire assessed value being about $5\frac{1}{2}$ million), the mill rate trend

is relatively stable (5.71 mills as of 1976) and the present bonded indebtedness is 0.

CONCLUSIONS OF LAW

1. The Minnesota Municipal Board duly acquired and now has jurisdiction of the within proceeding.

2. The area subject to annexation is now or is about to become urban or suburban in nature.

3. The City of Detroit Lakes is capable of providing the services required by the area described herein within a reasonable time.

4. The mill levy of the annexing municipality on the area proposed for annexation should be increased in substantially equal proportions over a three-year period.

5. An order should be issued by the Minnesota Municipal Board annexing the area described herein.

<u>O R D E R</u>

IT IS HEREBY ORDERED: That the following described property lying in the Township of Lake View, County of Becker, State of Minnesota, be and the same hereby is annexed to the City of Detroit Lakes the same as if it had originally been made a part thereof:

Beginning at the point of intersection of C.S.A.H. #22 and the North line of the NE¹/₄ of Section 9, Township 138 North, Range 41 West; thence South along the centerline of C.S.A.H. #22 to its point of intersection with the centerline of County Highway No. 24; thence Easterly along the centerline of County Highway No. 24 to its point of intersection with the East line of the NE¹/₄ of Section 9, Township 138 North, Range 41 West; thence South along the East line of said Section 9 to the Southeast corner of NE¹/₄ said Section 9, also the Southwest corner of the NW¹/₄ of Section 10, Township 138 North, Range 41 West; thence East along the South line of the NW¹/₄ of said Section 10, Township 138 North, Range 41 West to the Southeast corner of the SW¹/₄ of the NW¹/₄ of Said Section 10; thence North Ne NE corner of the SW¹/₄ of the NW¹/₄ of Said Section 10; thence West along the North line of the SW¹/₄ of the NW¹/₄ of said Section 10 to a point of intersection with the centerline of County Highway No. 114 to the point of intersection with the North line of the NW¹/₄ of Section 10, Township 138 North, Range 41 West; thence East along the North line of the NW¹/₄ of said Section 10 and the North line of the NE¹/₄ of Section 10, Township 138 North, Range 41 West; thence East along the North line of the NU¹/₄ of Said Section 10 and the North line of the NE¹/₄ of Section 10, Township 138 North, Range 41 West; to its point of intersection with Lot 23 of City View Beach; thence North along the West line of said Lot 23 to its Northwest corner; thence Easterly along the North line of Detroit Lake; thence Westerly along the North line of Detroit Lake to its point of intersection with the North line of Detroit Lake to its point of intersection with the North line of the NE¹/₄ of Section 9, Township 138 North, Range 41 West; and thence West along the North line of the NE¹/₄ of said Section 9, Township 138 North, Range 41 West to the centerline of C.S.A.H.

The above-described area contains approximately 122 acres.

IT IS FURTHER ORDERED: That the mill levy of the City of Detroit

-5-

Lakes on the property herein ordered annexed shall be increased in substantially equal proportions over a period of three years to equality with the mill levy of the property already within the City.

IT IS FURTHER ORDERED: That the population of the City of Detroit Lakes be and the same hereby is increased by 260 persons to 6,985 for all purposes until the next Federal Census.

IT IS FURTHER ORDERED: That the population of the Town of Lake View be and the same hereby is decreased by 260 to 1,409 for all purposes until the next Federal Census.

IT IS FURTHER ORDERED: That the effective date of this order is February 13, 1978.

Dated this 13th day of February, 1978.

MINNESOTA MUNICIPAL BOARD Suite 165 Metro Square St. Paul, Minnesota 55101

Ŵ an William A. Neiman Executive Secretary

-6-

OA-121 Detroit Lakes City Lake View Town

BEFORE THE MUNICIPAL BOARD

OF THE STATE OF MINNESOTA

Gerald J. Isaacs Robert W. Johnson Thomas J. Simmons C. A. Boyer Cecil Bergquist Chairman Vice Chairman Member Ex-Officio Member Ex-Officio Member

IN THE MATTER OF THE PETITION FOR) THE ORDERLY ANNEXATION OF CERTAIN) LAND TO THE CITY OF DETROIT LAKES)

ί,

FINDINGS OF FACT, CONCLUSIONS OF LAW, AND ORDER

The above-entitled matter came on for hearing before the Minnesota Municipal Board pursuant to Minnesota Statutes 414, as amended, on November 23, 1976 at Detroit Lakes, Minnesota. The hearing was conducted by Board Member Thomas J. Simmons pursuant to Minnesota Statutes 414.01, Subd. 12. Also in attendance were County Commissioners C. A. Boyer and Cecil Bergquist, ex-officio members of the Board. The City of Detroit Lakes appeared by and through William Briggs, Lake View Township, and through William Wilson, and the petitioners were represented by Lynn Hummel. Testimony was heard and records and exhibits were received.

After due and careful consideration of all evidence, together with all records, files and proceedings the Minnesota Municipal Board hereby makes and files the following Findings of Fact, Conclusions of Law and Order.

FINDINGS OF FACT

1. That a petition for orderly annexation was duly filed with the Minnesota Municipal Board on July 14, 1976.

2. The petition contained all the information required by statute including a description of the territory subject to annexation which is as follows:

Beginning at the point of intersection of C.S.A.H. #22 and the North line of the NE% of Section 9, Township 138 North, Range 41 West; thence South along the centerline of C.S.A.H. #22 to its point of intersection with the centerline of County Highway No. 24; thence Easterly along the centerline of County Highway No. 24 to its point of intersection with the East line of the NE% of Section 9, Township 138 North, Range 41 West; thence South along the East line of said Section 9 to the Southeast corner of said Section 9, also the Southwest corner of the NW% of Section 10, Township 138 North, Range 41 West; thence East along the South line of the NW4 of said Section 10, Township 138 North, Range 41 West to the Southeast corner of the SW% of the NW% of said Section 10; thence North to the NE corner of the SW% of the NW% of said Section 10; thence West along the North line of the SW% of the NW% of said Section 10 to a point of intersection with the centerline of County Highway No. 114; thence Northeasterly along the centerline of County Highway No. 114 to the point of intersection with the North line of the NW% of Section 10, Township 138 North, Range 41 West; thence East along the North line of the NW% of said Section 10 and the North line of the NE% of Section 10, Township 138 North, Range 41 West to its point of intersection with Lot 23 of City View Beach; thence North along the West line of said Lot 23 to its Northwest corner; thence Easterly along the North line of Lot 23, City View Beach, to its point of intersection with the shoreline of Detroit Lake; thence Westerly along the shoreline of Detroit Lake to its point of intersection with the North line of the NE% of Section 9, Township 138 North, Range 41 West; and thence West along the North line of the NE% of said Section 9, Township 138 North, Range 41 West to the centerline of C.S.A.H. #22 and the point of beginning.

The above described area contains approximately 122 acres.

3. Due, timely and adequate legal notice of the hearing was published, served and filed.

- 4. Geographic Features
 - a. The area subject to orderly annexation is unincorporated and abuts the City of Detroit Lakes.
 - b. The total area of the City of Detroit Lakes is 3.07 square miles. The total area of the territory subject to orderly annexation is 116 acres.
 - c. The degree of contiguity of the boundaries between the affected municipality and the property proposed for orderly annexation is as follows: a small percentage.

- d. The natural terrain of the area, including general topography, major watersheds, soil conditions, rivers, lakes and major bluffs is as follows: lake shore and hilly terrain with about one-half the area being lowlands.
- 5. Population Data
 - a. The City of Detroit Lakes
 - 1) Past population growth: in 1970 5,797 people
 - 2) Present population: 6,725 people
 - 3) Projected population: 8,000 people by 1980.
 - b. The area subject to orderly annexation
 - 1) Past population growth: steady growth
 - 2) Present population: 260 people
 - 3) Projected population: minor growth is likely
- 6. Development Issues
 - a. What, if any, are the comprehensive plans for the development of the property proposed for orderly annexation and/or the affected municipality. Development has generally been completed and is basically residential.
 - b. What land use controls are presently being employed.
 - 1) In the City of Detroit Lakes
 - a) Zoning Yes
 - b) Subdivision regulations Yes
 - c) Housing and building codes Yes
 - d) Other Building inspector
 - 2) In the area subject to orderly annexation
 - a) Zoning Becker County
 - b) Subdivision regulations Becker County
 - c) Housing and building codes Unknown
 - d) Other Shoreland Management Act
 - c. Does the City require future growth space? Yes. If so, will the area subject to orderly annexation provide the City of Detroit Lakes with necessary growth space? Yes, limited residential growth, generally off the lake.

The present pattern of physical development is: 1) In the City of Detroit Lakes:

- a) Residential Considerable building, including apartments.
- b) Industrial Yes
- c) Commercial Especially along the highway
- d) Institutional Yes
- 2) In the area subject to orderly annexation:
 - a) Residential Yes, most of the proposed area has year-round or seasonal cabins.
 - b) Industrial No
 - c) Commercial Yes, three resorts and one grocery store
 - d) Institutional No
- 7. Governmental Services

d.

- a. Presently, the Township of Lake View provides the area subject to orderly annexation with the following services:
 - l) Water No
 - 2) Sewer No
 - Fire Protection By contract with Detroit Lake
 - Police Protection County and a township constable
- b. Presently, the City of Detroit Lakes provides its citizens with the following services:
 - Water Yes
 Street Improvements Yes
 Sewer Yes, a tertiary
 Street Maintenance Yes
 - system, the most sophisticated in the area. 7) Recreational - Yes
 - 3) Fire Protection Yes
 - 4) Police Protection Yes
- c. Presently the City of Detroit Lakes provides the area subject to orderly annexation with the following services:
 1) Water No
 2) Sewer No
 6) Street Maintenance No
 - 3) Fire Protection Yes, by contract with township
 - 4) Police Protection No
- 8) Other electrical

7) Recreational - Unknown

8) Other - electrical, storm

sewer

- - 5) Street Improvements No
 - 6) Street Maintenance No
 - 7) Recreational Unknown
 - 8) Other

- d. Plans to extend municipal services to the area subject to orderly annexation include the following: all services could be extended within a reasonable time.
- e. There are existing or potential pollution problems which are: the sewage from septic systems polluting Detroit Lake and private wells. Much of the lakeshore is too low to meet the County's standards for drainfields but has been "grandfathered in". The following additional services will help resolve this situation: community sewer and water systems which the city can supply. The township may or may not have sewer capacity in the next several years but will not have water capacity.
- 8. Fiscal Data
 - a. In the City of Detroit Lakes, the assessed valuation trend is upward (about 17.5 million as of 1976), the mill rate trend is relatively stable (18.72 mills as of 1976), and the present bonded indebtedness as of 1976 is \$1,000,074.75.
 - b. In the area subject to orderly annexation, the assessed valuation as of 1976 is about \$475,000 (the township's entire assessed value being about 5½ million), the mill rate trend is relatively stable (5.71 mills as of 1976) and the present bonded indebtedness is 0.
- -9. Alteration of Boundaries
 - a. A considerable portion of the township contains lakeshore property which is substantially identical to the property under consideration. Judicial notice has been taken of the preparation of several annexation petitions similar to the one presently before the Board.
 - b. There is concern regarding the viability of Lake View Township in the event of continuing annexations.

- 5 -

CONCLUSIONS OF LAW

 The Minnesota Municipal Board duly acquired and now has jurisdiction of the within proceeding.

2. The area subject to orderly annexation is now or is about to become urban or suburban in character.

3. Municipal government is required to protect the public health, safety and welfare in the area subject to orderly annexation.

4. The best interest of the City of Detroit Lakes and the area subject to orderly annexation will be furthered by designation of said area.

5. This orderly annexation proceeding has been initiated by a petition of a majority of property owners and, therefore, this Minnesota Municipal Board order is not subject to an orderly annexation election.

6. The Board may alter the boundaries of the area proposed for orderly annexation by increasing the area in order to include that property which is now or is about to become urban or suburban in character.

7. An order should be issued by the Minnesota Municipal Board designating for orderly annexation the area described herein.

8. An order should be issued by the Minnesota Municipal Board retaining jurisdiction in this proceeding in order to consider whether all or any portion of an increased area should be designated for orderly annexation. The increased area is described as follows:

That part of Section 36, Township 139, Range 41 and those parts of Sections 1, 12, 13, 14, 15, 16, 23, and 24, Township 138, Range 41 lying within the following described line and present corporate limits: Beginning at the intersection of the North line of Section 9, (the Southwest boundary of the City of Detroit Lakes), Township 138 North, Range 41 West and the West bank of Detroit Lake; thence Westerly on said North line to its intersection with the Easterly right-of-way line of Sioux Line Railroad, thence Southerly along said right-of-way to the South line, Section 15, Township 138, Range 41; thence East on said South line to the Southeast corner of said section; thence South approximately three-quarters of a mile to the South line of the township road; thence East, Northeast and East

-6-

along Southerly right-of-way through Section 23 and continuing East through Section 24 to the East line of said Section 24; thence North on the East line of Sections 24, 13, 12 and 1 to the South right-ofway line of trunk Highway 10; thence Northwesterly along said right-of-way to the present corporate limits of the City of Detroit Lakes.

<u>O R D E R</u>

IT IS HEREBY ORDERED: That the following described property situated in the County of Becker, State of Minnesota, be and the same is hereby designated for orderly annexation to the City of Detroit Lakes, Minnesota:

Beginning at the point of intersection of C.S.A.H. #22 and the North line of the NE% of Section 9, Township 138 North, Range 41 West; thence South along the centerline of C.S.A.H. #22 to its point of intersection with the centerline of County Highway No. 24; thence Easterly along the centerline of County Highway No. 24 to its point of intersection with the East line of the NE% of Section 9, Township 138 North, Range 41 West; thence South along the East line of said Section 9 to the Southeast corner of /Said Section 9, also the Southwest corner of the NW% of Section 10, Township 138 North, Range 41 West; thence East along the South line of the NW% of said Section 10, Township 138 North, Range 41 West to the Southeast corner of the SW% of the NW% of said Section 10; thence North to the NE corner of the SW% of the NW% of said Section 10; thence West along the North line of the SW% of the NW% of said Section 10 to a point of intersection with the centerline of County Highway No. 114; thence Northeasterly along the centerline of County Highway No. 114 to the point of intersection with the North line of the NW% of Section 10, Township 138 North, Range 41 West; thence East along the North line of the NW% of said Section 10 and the North line of the NE% of Section 10, Township 138 North, Range 41 West to its point of intersection with Lot 23 of City View Beach; thence North along the West line of said Lot 23 to its Northwest corner; thence Easterly along the North line of Lot 23, City View Beach, to its point of intersection with the shoreline of Detroit Lake; thence Westerly along the shoreline of Detroit Lake to its point of intersection with the North line of the NE% of Section 9, Township 138 North, Range 41 West; and thence West along the North line of the NE% of said Section 9, Township 138 North, Range 41 West to the centerline of C.S.A.H. #22 and the point of beginning.

The above described area contains approximately 122 acres.

IT IS FURTHER ORDERED: That the Minnesota Municipal Board hereby retains jurisdiction for the purpose of considering whether the increased area, described as follows, should be designated for orderly annexation.

That part of Section 36, Township 139, Range 41 and those parts of Sections 1, 12, 13, 14, 15, 16, 23, and 24, Township 138, Range 41 lying within the following described line and present corporate limits: Beginning at the intersection of the North line of Section 9, (the Southwest boundary of the City of Detroit Lakes), Township 138 North, Range 41 West and the West bank of Detroit Lake; thence Westerly on said North line to its intersection with the Easterly right-of-way line of Sioux Line Railroad, thence Southerly along said right-of-way to the South line, Section 15, Township 138, Range 41; thence East on said South line to the Southeast corner of said section; thence South approximately three-quarters of a mile to the South line of the township road; thence East, Northeast and East

along Southerly right-of-way through Section 23 and continuing East through Section 24 to the East line of said Section 24; thence North on the East line of Sections 24, 13, 12 and 1 to the South right-ofway line of trunk Highway 10; thence Northwesterly along said right-of-way to the present corporate limits of the City of Detroit Lakes.

IT IS FURTHER ORDERED: That the effective date of this order is

October 20, 1977.

Dated this 20th day of October, 1977.

MINNESOTA MUNICIPAL BOARD 165 Metro Square Building St. Paul, Minnesota 55101

hilliam a Nem

William A. Neiman Executive Secretary